



Safer Policy and Performance Board

**Tuesday, 15 November 2011 at 6.30 p.m.
Council Chamber, Runcorn Town Hall**

A handwritten signature in black ink that reads 'David Walsh'.

Chief Executive

BOARD MEMBERSHIP

Councillor Shaun Osborne (Chairman)	Labour
Councillor Pamela Wallace (Vice- Chairman)	Labour
Councillor Arthur Cole	Labour
Councillor Susan Edge	Labour
Councillor Frank Fraser	Labour
Councillor John Gerrard	Labour
Councillor Martha Lloyd Jones	Labour
Councillor Norman Plumpton Walsh	Labour
Councillor Margaret Ratcliffe	Liberal Democrat
Councillor Mike Shepherd	Halton Local Independent Party
Councillor Dave Thompson	Labour
Mr B Hodson	Co-Optee

*Please contact Lynn Derbyshire on 0151 471 7389 or e-mail
lynn.derbyshire@halton.gov.uk for further information.*

The next meeting of the Board is on Tuesday, 17 January 2012

**ITEMS TO BE DEALT WITH
IN THE PRESENCE OF THE PRESS AND PUBLIC**

Part I

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1. MINUTES		
2. DECLARATION OF INTEREST (INCLUDING PARTY WHIP DECLARATIONS)		
	Members are reminded of their responsibility to declare any personal or personal and prejudicial interest which they have in any item of business on the agenda, no later than when that item is reached and, with personal and prejudicial interests (subject to certain exceptions in the Code of Conduct for Members), to leave the meeting prior to discussion and voting on the item.	
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In accordance with the Health and Safety at Work Act the Council is required to notify those attending meetings of the fire evacuation procedures. A copy has previously been circulated to Members and instructions are located in all rooms within the Civic block.

REPORT TO: Safer Policy & Performance Board

DATE: 15 November 2011

REPORTING OFFICER: Strategic Director, Policy and Resources

SUBJECT: Public Question Time

WARD(s): Borough-wide

1.0 PURPOSE OF REPORT

1.1 To consider any questions submitted by the Public in accordance with Standing Order 34(9).

1.2 Details of any questions received will be circulated at the meeting.

2.0 RECOMMENDED: That any questions received be dealt with.

3.0 SUPPORTING INFORMATION

3.1 Standing Order 34(9) states that Public Questions shall be dealt with as follows:-

- (i) A total of 30 minutes will be allocated for dealing with questions from members of the public who are residents of the Borough, to ask questions at meetings of the Policy and Performance Boards.
- (ii) Members of the public can ask questions on any matter relating to the agenda.
- (iii) Members of the public can ask questions. Written notice of questions must be given by 4.00 pm on the working day prior to the date of the meeting to the Committee Services Manager. At any one meeting no person/organisation may submit more than one question.
- (iv) One supplementary question (relating to the original question) may be asked by the questioner, which may or may not be answered at the meeting.
- (v) The Chair or proper officer may reject a question if it:-
 - Is not about a matter for which the local authority has a responsibility or which affects the Borough;
 - Is defamatory, frivolous, offensive, abusive or racist;
 - Is substantially the same as a question which has been put at a meeting of the Council in the past six months; or
 - Requires the disclosure of confidential or exempt information.

- (vi) In the interests of natural justice, public questions cannot relate to a planning or licensing application or to any matter which is not dealt with in the public part of a meeting.
- (vii) The Chairperson will ask for people to indicate that they wish to ask a question.
- (viii) **PLEASE NOTE** that the maximum amount of time each questioner will be allowed is 3 minutes.
- (ix) If you do not receive a response at the meeting, a Council Officer will ask for your name and address and make sure that you receive a written response.

Please bear in mind that public question time lasts for a maximum of 30 minutes. To help in making the most of this opportunity to speak:-

- Please keep your questions as concise as possible.
- Please do not repeat or make statements on earlier questions as this reduces the time available for other issues to be raised.
- Please note public question time is not intended for debate – issues raised will be responded to either at the meeting or in writing at a later date.

4.0 POLICY IMPLICATIONS

None.

5.0 OTHER IMPLICATIONS

None.

6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

6.1 **Children and Young People in Halton** - none.

6.2 **Employment, Learning and Skills in Halton** - none.

6.3 **A Healthy Halton** – none.

6.4 **A Safer Halton** – none.

6.5 **Halton's Urban Renewal** – none.

7.0 EQUALITY AND DIVERSITY ISSUES

7.1 None.

8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

8.1 There are no background papers under the meaning of the Act.

REPORT TO: Safer Policy and Performance Board
DATE: 15 November 2011
REPORTING OFFICER: Chief Executive
SUBJECT: Specialist Strategic Partnership minutes
WARD(s): Boroughwide

1.0 PURPOSE OF REPORT

The Minutes from the last Safer Halton Partnership meeting, which are subject to approval at the next meeting of the Safer Halton Partnership, are attached for consideration.

2.0 RECOMMENDATION: That the minutes be noted.

3.0 POLICY IMPLICATIONS

3.1 None.

4.0 OTHER IMPLICATIONS

4.1 None.

5.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

5.1 Children and Young People in Halton

None.

5.2 Employment, Learning and Skills in Halton

None.

5.3 A Healthy Halton

None.

5.4 A Safer Halton

None.

5.5 Halton's Urban Renewal

None.

6.0 RISK ANALYSIS

6.1 None.

7.0 EQUALITY AND DIVERSITY ISSUES

7.1 None.

8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

8.1 There are no background papers under the meaning of the Act.

SAFER HALTON PARTNERSHIP

At a meeting of the Safer Halton Partnership Monday, 12 September 2011 Civic Suite, Town Hall, Runcorn

Present	M. Andrews	Community Safety
	D. Cargill	Police Authority
	D. Gordon	Community Safety
	D. Houghton	HBC Policy and Partnerships
	A. Jones	Democratic Services
	G. O'Rourke	Cheshire Fire and Rescue Service
	D. Parr	Chief Executive
	N. Sharpe	Halton Housing Trust
	R. Strachan	Cheshire Police
	C. Walsh	Halton & ST Helens PCT
	B. Raistrick	Cheshire Police
	B. Morris	Widnes Vikings
	S. Doore	Policy, HBC

Action

SHP1 WELCOME & INTRODUCTIONS

Richard Strachan welcomed everyone to the meeting and introductions were made around the table.

SHP2 APOLOGIES

Apologies had been received from Cllr Osborne, Dwayne Johnson, Anna Hamilton, Steve Eastwood, Alan Graham, Lorraine Crane and Paul McWade.

SHP3 MINUTES OF THE LAST MEETING

The minutes of the last meeting held on 10 May 2011 were agreed as a correct record.

SHP4 VIKINGS PROJECT PRESENTATION

A presentation was given by Ben Morris, from the Valhalla Foundation, which was the charitable arm of the Widnes Vikings RLFC, on the Vikings Project funded by the Partnership.

He commented that the foundation delivered a wide range of community initiatives within Halton and the Greater Mersey region using programmes based upon health, education, sport participation and inclusion. The programmes applied to all members of the community regardless of age, ability, gender or religion.

They were noted as follows:

Health – *'Fit 4 Life'*, a community based health improvement programme for children and adults in Halton; and *'Live like a Viking'*, a school based Player Lifestyle Programme applicable to key stages 2-4 focusing on nutrition, exercise and drug and alcohol awareness.

Education – *'Study Buddy Programme'*, a secondary school programme which focused on the needs of pupils who sat on the C/D borderline of their studies. *Family Learning Programme*, a stadium based education programme where parents support their children in enhancing numeracy and literacy; and *'Step bank in time with the Vikings'* which was a primary school based programme focusing on the history behind the Vikings.

Sport Participation – *Community Rugby League*: coaching sessions for schools and community groups; *Rugby League Skills Award*: practical rugby league sessions for pupils with bronze, silver and gold awards; *Urban Multi Sports*: community multi sports programme providing open sessions using open green spaces; and *After School Club*: activities such as multi sports, rugby league coaching and touch rugby for pupils of all ages.

Inclusion – Programmes included *'Vikings against Bullying'* and *'Anti Social Behaviour Prevention'*.

All community activities were delivered by skilled and experienced community coordinators along with first team stars and future stars from the youth teams.

RESOLVED: That the presentation be received.

SHP5 COMMUNITY ENGAGEMENT STRATEGY 2011-2015

A report was presented by Steve Doore to the Partnership which informed the group of the development and adoption of the Partnership's Community Engagement Strategy and associated action plan.

It was reported that this was the second Community Engagement Strategy that the Halton Strategic Partnership (HSP) had developed. The purpose of the strategy was to build on the foundations created by the first strategy developed in 2005, to create a comprehensive partnership approach to community engagement.

The strategy had been developed over the past

twelve months with input from all partnership agencies and with significant resident involvement. A brief summary of its development was provided in the report, together with details of the full strategy and action plan.

The group discussed the strategy and the importance of this was agreed as it would strengthen the network of Partners and ultimately encourage and promote the more efficient use of existing resources, which in turn would provide a better service. Steve went on to request the Partnership's support for the Community Engagement Strategy and Action Plan.

RESOLVED: That

- 1) The Partnership notes the content of the report; and
- 2) The Partnership supports the Community Engagement Strategy and action plan.

SHP6 SAFER HALTON PARTNERSHIP - COMMUNICATIONS & MARKETING UPDATE

Mike Andrews presented an update to the Partnership on this year's Safer Halton Partnership activity around communications and marketing.

He reported that the highlights from earlier in the year were '*Respect Week*' in Halton Castle Ward, '*Justice Seen Justice Done*' and press coverage which had more than doubled when compared to the same period last year, (from April to December 2010).

Since April 2011, communications activities had consisted of '*Victim and Witness Support Service*' publicity, the launch of '*Face Watch*', promoting Hate Crime reporting centres, publicising *Home Watch* and a further Respect Week in the Appleton Ward.

It was noted that upcoming activities would consist of Respect Weeks, one covering the Mischief Night, Halloween and Bonfire Night period and one in December focusing on car crime and burglary. Further work around hate crime was planned and work on the new HSPB website was underway.

The group commented that the Community Safety team had performed well in ensuring that Halton did not experience the same incidents of social unrest that occurred in other parts of the country recently. Further, it was

commented that the respect weeks were well received and thanks were given to the Community Safety team on behalf of the Partnership.

RESOLVED: That the report and comments made be noted.

SHP7 TASK GROUP UPDATES

The Partnership received detailed updates from each Task Group and the following was noted:

- a) Alcohol Enforcement – all alcohol related violent crime, criminal damage and ASB figures were down on the same period last year. The 'Dial a Drink' posters in Widnes had been removed by the owner.
- b) Quarterly Alcohol Update – Following approval on 22.09.11, the substance misuse treatment service was planned to commence on 01-01-12. Data showed that repeat A & E admissions were consistently presenting themselves.
- c) Anti Social Behaviour – Total ASB figures had reduced further from Q4 2010-11.
- d) Crime Action Group – The Halloween and Bonfire Night would be the next campaign and comments regarding cover between the hours of 6pm and 8pm were noted.
- e) Domestic Abuse – Funding issues for next year were still a concern. This would remain a priority for the Council.
- f) Drugs – Treatment and Prevention – A meeting would be held next week to discuss the needs assessment revisions. An increased trend in the growing of cannabis was noted, as was the increased use of ketamine in the Borough. Due to the loss of the DDU, it was noted that any future reporting in this area would be included on the Drugs report submitted by Steve Eastwood.
- g) Partnership Tasking & Coordination – ASB in Hallwood Park near to Roehampton Drive had increased.
- h) Navigate Offender Management – Both PPO's and RO's had seen reduced conviction rates during this quarter. Housing solutions for people released from prison was still an issue and noted.
- i) Hate Crimes – There was a change in the recording

process for hate crimes. Further to the two traveller incidents that required Sec 62 powers to be used, a note of thanks was conveyed to all involved.

SHP8 LOCAL ALCOHOL PROFILE FOR ENGLAND (LAPE) REPORT AND ANALYSIS 2011

The Local Alcohol Profile for England (LAPE) Report and Analysis 2011 was presented to the Partnership. Reference was made to the table on page 95 which showed data for 2011 according to indicators and whether they were ranked higher or lower than the national average for 2010.

RESOLVED: That the report be noted.

SHP9 ALCOHOL LIAISON NURSING SCHEME

Collette Walsh presented an update on the Alcohol Liaison Nursing Scheme. She commented that this was an initiative designed to pick out 'frequent attendees' to Accident and Emergency (A&E) with injuries / illnesses resulting from alcohol abuse. The nursing scheme would intervene and provide a package of care to the individual in the hope that their admissions to A&E would eventually stop. She also stated that a gap existed between these patients and community services, as it was obvious they were not being 'picked up' in the community. This Scheme would refer the patient by default to the required services within the community.

It was noted that although the scheme would be resource dependant initially, reducing admissions to A&E would reduce costs in the long run. The draft business case for the Scheme was in progress and would be presented to the Partnership when finalised.

RESOLVED: That the comments made be noted.

SHP10 UPDATE ON RE-COMMISSIONING OF INTEGRATED DRUG & ALCOHOL TREATMENT SERVICES

It was reported that the substance misuse treatment service contract award would be presented to Halton Council's Executive Board Sub Committee on 22 September for approval, with a commencement date for the service planned to start on 1 January 2012.

RESOLVED: That the information be noted.

SHP11 2011 RESIDENTS SURVEY

The Partnership was presented with a draft Residents' Survey, which had been produced to replace the 'Place Survey'.

It was noted that this re-designed Halton Residents' survey would provide a comprehensive picture of what Halton residents thought about the Council, its partners and the services they delivered. The survey would take place in the Autumn and include 1200 households chosen at random. The results would be available in early 2012, the information of which would be shared with Partners.

RESOLVED: That the proposed survey be noted.

SHP12 ENHANCED PARTNERSHIP WORKING

A report introducing the Enhanced Partnership Working – Local Improvement Advisor (LIA) Project was presented to the Partnership.

It was reported that this project was externally funded by the North West Improvement and Efficiency Partnership, and was intended to assist the HSP in improving further how partner organisations shared information and worked together. Three key work themes would be looked at: a stronger labour force, reducing alcohol related harm and anti social behaviour.

The project would be completed in October, and the findings, emerging issues and recommendations would be discussed at the HSP Board away day in October.

RESOLVED: That the Partnership note the report.

SHP13 DRAFT FINANCE REPORT

The Partnership was presented with a report updating them on the new funding allocations and the progress of the proposed new changes to ASB legislation.

It was noted that so far there was no confirmation on the amount of funding Central Government would allocate for Community Safety, although it was expected to be significantly reduced.

The Council had prepared a business case for presentation to the new Police and Crime Commissioner (PCC) who would ultimately be in control of the fund for

community safety. The Partnership agreed that there were three priorities for funding: PCSO's, Domestic Violence and the Partnership itself. Paul McWade would prepare a review to assess where the Partnership needs to go and would present at the next meeting.

RESOLVED: That the report be noted.

SHP14 DRAFT SAFER HALTON PERFORMANCE MEASURES

The Partnership received a revised draft set of performance measures for consideration. It was agreed that a performance management group would be set up to discuss this.

Debbie Houghton, Mike Andrews, Gus O'Rourke and Dave Gordon would convene at another time to take the matter forward.

RESOLVED: That

- 1) That the draft performance measures be considered by the Safer Halton Partnership (SHP) and any comments or amendments be put forward to the Performance Management Group;
- 2) The SHP Performance Management Group meet to consider any comments received from partners and report back with a revised draft and format for performance reports, to the next SHP meeting on 15th November 2011; and
- 3) Partners consider whether it would be appropriate to set targets for any agreed measures or whether it would be more appropriate to look at performance trends.

SHP15 ITEMS FOR INFORMATION

The Partnership was provided with the following items for information:

1. Sustainable Community Strategy;
2. HSPB Governance Review;
3. HSPB Partnership Website;
4. Blue Lamp Reports; and
5. HBC Performance Management Reports Q1 – 2011-12

Meeting ended at 12.00 p.m.

REPORT TO: Safer Policy and Performance Board

DATE: 15th November 2011

REPORTING OFFICER: Gerald Meehan (Strategic Director Children & Enterprise)

SUBJECT: Children in Care of Other Local Authorities (CICOLA's)

1.0 PURPOSE OF THE REPORT

- 1.1 To present an update report regarding the current numbers of Children in Care of Other Local Authorities (CICOLA's) and the possible impact on services provided by Halton Borough Council and its partners within Halton.
- 1.2 To assess within the context of neighbouring local authorities the numbers of Residential Children's Homes operating within Halton, the types of these services and the potential financial impact on the borough.
- 1.3 To offer an update regarding ongoing works developments in this area.

2.0 RECOMMENDATION: That

- 1. The content of the report is discussed and comments invited;**
- 2. Further work is undertaken to get a more accurate picture on how many CICOLA's reside in Halton, ensuring that the procedures around notifications of CICOLA's are appropriately utilised and the information shared with partners agencies via an Information Sharing agreement to support service planning/provision and cost recovery ;**
- 3. Further work is undertaken with key agencies, such as the Police, Education and Health to understand the demand and impact of CICOLA's on Halton services and to investigate the options for agencies to recover costs through the mechanisms available although this would be dependent on sharing information between agencies regarding placements of children . This would also enable avenues for charging other Local Authorities for certain key services to be further established as required;**
- 4. Further work is undertaken in relation to the CICOLA data information that is captured by services which will enable improved understanding and scrutiny of the impact upon local services.**
- 5. The CICOLA list to be located in and updated by Halton Commissioning /Contracting Team and that the revised pathway for notifications is adopted**

- 6. Work begins with colleagues from other Halton departments and partners to shape local services for the future – in particular planning , health and housing;**
- 7. Work begins on a sub regional basis to address some of the market management issues in relation to Residential children’s homes currently located in the borough; and**
- 8. We write to all Independent Fostering agencies to confirm that they must complete a CICOLA notification form in the same way as we request Residential providers to.**

3.0 SUPPORTING INFORMATION

- 3.1 At any time there are a total of around 60,000 children that are looked after in the UK – this represents 0.5% of all children. Over the course of any year a total of 85,000 children will spend some time being looked after. Nationally 40% of children remain looked after for less than 6 months with 15% being looked after for 5 yrs or longer.

Local authorities have statutory duties in determining the most appropriate placement for a looked after child.

For a variety of reasons, for example type of specialist provision required, availability of specific services to meet the young persons needs locally, the young person could be placed out side of the local authority that they lived in.

From 1st April 2011 the Statutory Guidance on Securing Sufficient Accommodation for Looked After Children guidance came into force. This guidance acknowledged the importance of taking earlier, preventive action to support children and families so that fewer children become looked after. It also recognised the importance of preventive and early intervention services in reducing the need for care proceedings and the benefits of clear robust links into universal and targeted services.

The statutory guidance seeks to improve outcomes for looked after children and young people by providing guidance on the implementation of section 22G of the Children Act 1989 ('the 1989 Act'). This section requires local authorities to take steps that secure, so far as reasonably practicable, sufficient accommodation within the authority’s area which meets the needs of children that the local authority are looking after, and whose circumstances are such that it would be consistent with their welfare for them to be provided with accommodation that is in the local authority’s area ('the sufficiency duty').

Local Authorities have been required to assess existing commissioning practice and identify how to ensure services commissioned away from the Local Authority can be delivered more locally, wherever practically possible providing this is consistent with the child’s welfare.

CURRENT PICTURE FOR HALTON IN TERMS OF RESIDENTIAL AND INDEPENDENT FOSTERING AGENCY PLACEMENTS

Halton has the 2nd highest concentration of 1 or 2 bed Residential Children's Homes operated by the Private / Independent sector in the region (St. Helens has the highest with 15). The Residential costs per week range from £2600 - £4995 with the average placement cost for local provision equating to £4211 per week – this is substantially higher than the regional average cost which currently is in the region of £2750 - £2835 / week (variance due to sub regional figures (Merseyside / Cheshire / Lancashire Greater Manchester).

The majority of local provision is registered for 10-17/18yrs for young people who have EBD needs predominantly.

Within Halton currently there are a total of 5 Private/ Independent providers of Residential child care who in total manage 15 Residential children's homes offering a total of 39 beds. These are made up as follows:-

- 1 - six bed home
- 5 - four bed homes
- 1 - three bed home
- 2 - two bed homes
- 6 - one bed homes

In relation to neighbouring / close by local authorities (data from registered providers with Placements North West) the following table outlines a comparison in terms of Private / Independent Residential Children's Homes located within the boroughs operating in the private sector.

Local Authority	Number of providers of Residential	Number of homes	Number of beds	Number of Looked After Children (March 2011)	Number of LAC divided by number of beds within LA
Halton	5	15	39	128	3.28
Sefton	8	15	71	379	5.33
Knowsley	3	5	21	284	13.52
Wigan	4	6	15	407	27.13
Warrington	2	9	23	246	10.69
St.Helens	6	21	36	352	9.77
Liverpool	12	22	71	957	13.47

This evidences that Halton has the highest proportion of Residential beds within its borough based on the total number of LAC even pro rata in comparison with a large local authority the size of Liverpool. Within Halton there are a total of 33 households that are registered as offering Foster

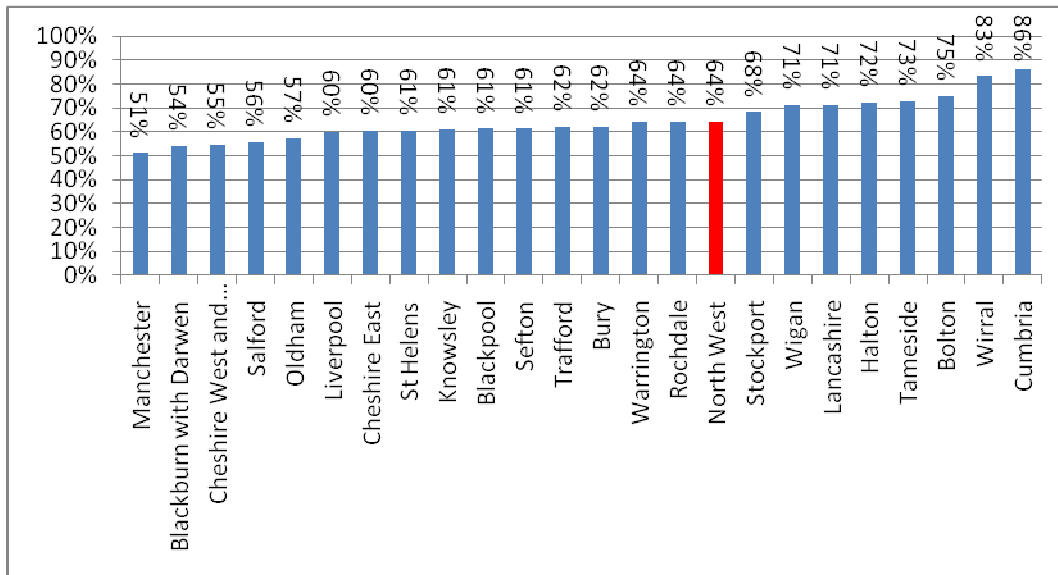
Care placements within the independent sector. These carers work for a total of 8 Independent Fostering agencies offering a total of 62 placements.

As of March 2011 Halton had a total of 128 young people looked after of which there were 12 young people placed within Residential homes operating in the private sector 3 of which were located within the Borough, 3 were located within 20 miles of the Borough and the remaining 6 were placed specifically to meet a specialist individual need (mental health needs, parenting assessment needs etc)

Also as of March 2011 Halton had a total of 12 young people placed within an Independent Agency Foster placements of which 7 were located in Halton and of the 5 located outside the Borough only one was placed at slightly more than 20 miles from the borough.

It would appear that Halton is being disproportionately affected due to the investment that it has made with regard to its Early Intervention agenda which has meant that the numbers of Looked After children have decreased and both the high concentration of Residential homes operating within its boundaries as well as the type of the establishments – this means that its more likely that the young people placed may have experienced multiple placement disruptions , be less able to live in group settings , may have had disrupted Education and are more likely to have been involved with more specialist support services (CAMHS / YOS)

For information purposes the following table outlines the percentage of placements within local authority boundaries (March 2011)



Numbers of LAC per 10,000 for LAC total and LAC in LA boundaries

The table below shows LAC per 10,000 for LAC who are the responsibility of the LA and the LAC per 10,000 in the authority boundaries. There is a significant difference in the region with; Halton and Stockport having a

significant impact of LAC coming into the geographically boundaries whilst Salford and Manchester LAC per 10,000 is significantly lower in the boundaries compared to the LAC per 10,000.

LA	All LAC	In boundaries	Difference
Halton	53	84	-31
Stockport	52	72	-20
Cumbria	52	66	-14
Tameside	73	83	-10
Lancashire	52	60	-7
Wirral	94	100	-7
Trafford	52	58	-6
Bolton	77	82	-5
Sefton	67	72	-4
Rochdale	88	91	-3
Warrington	62	63	-1
Bury	69	69	0
Knowsley	86	86	0
Wigan	78	78	1
Oldham	64	62	2
North West total average (for comparison)	76	73	3
Cheshire East	57	51	7
Cheshire West and Chester	47	40	7
St Helens	93	82	10
Blackburn with Darwen	94	72	22
Blackpool	128	106	22
Liverpool	106	81	25
Salford	106	79	27
Manchester	149	97	52

Each Residential home and Fostering agency receives a rating from OFSTED. The ratings range from outstanding, good, satisfactory and inadequate. Currently within Halton there are 10 homes rated as good, 4 homes rated as satisfactory and 1 newly opened provision yet to be inspected. Of the 8 Independent Fostering agencies that have carers in the Borough 3 are rated as outstanding, 4 as good and 1 as satisfactory.

NOTIFICATIONS OF CICOLAS

When a young person is placed into a Halton providers' placement the placing Local Authority should complete a Notification Of Children In Care Of Other Local Authorities Placed in Halton (CICOLA) form which then alerts Halton to update their CICOLA list as well as loading the information onto Care First system. However in practice this alert is sometimes overlooked or not processed by the placing authority.

Within Halton the Residential providers are asked to also complete the notification forms as well so that it is more likely that Halton are alerted when young people are placed. There are also similar issues in relation to placing local authorities alerting Halton when a young person either moves placements within Halton or moves out of the borough.

The CICOLA list should be able to provide an up to date picture of the young people who are placed into Halton providers at any one time. This information is utilised by YOS, Education, Health, Connexions and Police. However, like any database the information contained in it is only as good as the information received from other parties (placing Social Workers or placement providers).

There are some issues with the quality of the current data enclosed within the CICOLA list and how Halton 'tracks' the young people placed into a Halton providers' placement in care from other Local Authorities .

The issue appears to have been primarily due to the list being operated in a cumulative manner meaning that the young people who are recorded onto it remain until the placing authority inform Halton that the young person has moved out of the Borough .In practice this means that as of mid May 2011 there were a total of 265 young people recorded on the list although there are only a total of 39 Residential beds and 62 Independent Fostering placements – offering a total of 101 placements.

Although there may be young people who are living in a placement within Halton but with Foster carers approved by another local authority this number is likely to be relatively small in number and so does not account for the difference in the numbers.

Using the current list data it appears that the majority of young people come from local authorities within the North West region however it has not been possible to be completely accurate due to some gaps within the detail of the placing Local Authority. It must also be noted that the data is constantly changing. In addition, from the current data available (some placing authority details have not been captured) it's likely that there will be around 35 local authorities with current placements ranging from Westminster in the South up to Ayrshire in the North and from Cork in the West to Suffolk in the East of the UK.

Further work is to take place with regard to the accuracy of the CICOLA list during the summer period to establish a more reliable list. This will be attempted by contacting the placing local authorities and confirming current placements that are active within Halton or if required contacting the placement providers to obtain the required further information.

Once the CICOLA list data is of a more reliable nature then it would be recommended that the Strategic Director writes out to all the placing Local Authorities to remind them of their responsibility in relation to alerting Halton when a young person is placed within the Borough, any change of

placement within the borough and confirmation when a young person moves out of the Borough.

The current procedure for Notification of Children in Care of other Local Authorities placed in Halton is due to be reviewed in March 2011. However from the discussions that have taken place it is recommended that the list and its upkeep becomes the responsibility of the Commissioning and Contracts Team. This team has close links with both local Residential providers and local Independent Fostering Agencies.

All notifications forms will be sent to Commissioning and Contracts Team. The information will then be loaded onto Care First when received in the same manner as it is currently. This means that the young person is given the status of a CICOLA enabling reports to be run when required by Halton's Lead Officers forming the CICOLA register. The same processes as described will apply for notification of termination of placements and moves between Authorities.

The Commissioning and Contracts Team will provide a monthly report detailing the children and young people who have moved in or out of the Local Authority area during the week to education, health, police, Youth Offending team and Connexions contacts.

This will specifically notify the named Children In Care Nurses so that the current statutory alerts are continued in relation to updating the Children In Care Doctors , local Health visiting services and School health services . The information would also have to be shared with a named PCT colleagues to enable clear invoicing processes in terms of the young peoples placing PCT and their funding obligations (see detailed health information below)

On a quarterly basis the numbers of children will be reported by Commissioning and Contracts Team to the Safeguarding Divisional Manager and the leads from each agency detailed above.

Every three months, the Commissioning and Contracts Team will write to the Strategic Director for Children's Services in all Local Authorities in the UK to request confirmation of children placed in Halton, in order to maintain CareFirst data. This request will also include a request for a nil return.

IMPACT OF CICOLA'S ON SERVICES

Although the figures of young people being placed into Halton are currently unreliable we do know (from work with other agencies) that Halton is "importing" young people in care with a broad variety of needs and sometimes these are known to be high. The fact that Halton "imports" a high number of young people potentially has a significant impact upon a wide range of local services, especially in relation to Educational support, CAMHS, Missing from Care, Youth Offending , Housing , Safeguarding ,Speech & language and Police.

The remainder of this report attempts to begin to highlight this impact by concentrating on the services that are more likely to be potentially “highly impacted”. It also evidences the importance of the upkeep of the CICOLA list

Education - if a young person is placed within a Halton providers care placement by another local authority and has a statement of SEN any associated Educational costs are met by the placing authority. However, if a young person is placed and is not subject to any increased services within the Educational placement or is subject to School Action or School Action Plus then any subsequent associated costs are met by Halton. When a young person is placed into Halton who is not subject to a statement then the initial referral is directed to the school admissions team.

A request was made via SEN colleagues in relation to the number of young people that have been placed into Halton and who have then gone onto require increased Educational support ranging from School Action , School Action Plus, for a statement or alternate / specialist provision however this information is not currently captured in this way

Further work would be required to investigate the impact upon the Local Authority of this process when the CICOLA list is able to be shared with SEN colleagues. However this process as a whole is covered in the “Belongings” regulations but it may offer a more detailed understanding of the needs of the young people being placed into Halton.

Health (information provided directly by Jane Lunt Operational Director of Child and Family Health Commissioning)

The guidance which sets out a framework for establishing responsibility for commissioning an individual’s care within the NHS is entitled Who Pays? Establishing the Responsible Commissioner (Department of Health 2007). This framework sets out the key principles for determining who pays and is generally via 2 parameters, registration with a GP practice , or in certain circumstances, their place of residence. For children placed by a local authority in accommodation in the area of another PCT, the responsible PCT is the PCT where the local authority is situated.

The Statutory Guidance on Promoting the Health & Wellbeing of Looked after Children (2009) states that Children in Care should have full access to the following services: primary care, pharmacy, optical, dental, Health Visiting and School Health and that these services fall outside of the Responsible Commissioner Guidance and are therefore not chargeable. However, some services are chargeable , namely:

- LAC medical Assessments
- Annual LAC Reviews
- Community Child & Adolescent Mental Health Services (CAMHs) tiers 2 and 3

- Long term conditions/complex health needs (e.g. epilepsy, cystic fibrosis)
- Services for disabled children (e.g. wheelchairs, therapy, continence products)
- Hospital admissions (excluding CAMHS)
- Tier 4 mental health admissions

A Northwest approach to recharging has been developed and implemented with effect from 1st October 2011. It sets a standard tariff of £1600 per annum per child, chargeable in 4 quarterly payments of £400 for all looked after children placed in other boroughs. The tariff process acknowledges that some children will not utilise services amounting to £1600 per annum, but other children will use much more. The tariff has been implemented across the Mersey Cluster and is in place until September 2014 when the NHS reforms have been implemented and will be reviewed at that point.

In order for PCT to be able to invoice the placing PCTs, information sharing between health and social care is paramount. However, local authorities are not always made aware of children placed within their borough, especially in independent sector placements. The proposed process that will be led by the Commissioning and Contracts team is a welcome development as it enables the PCT to effectively implement the Northwest agreement. There are some local agreements in the Northwest that some CAMHS providers operate which enable them to continue to work with children placed in a specific radius of their placing local authority and so may not need to access local CAMHS services.

The service is also developing a much more detailed performance management framework system, Halton Commissioners will be involved in the detail of what is captured. CICOLA information will be one of the requests for information to be captured

When the CICOLA list has been reviewed and is in a more reliable format CAMHS have agreed to undertake a search of the list to confirm specific numbers who are accessing services at both tier 2 and 3 . CAMHS are not required to capture any information in relation to Halton young people who are placed out of the Borough who may be accessing CAMHS services from another PCT so this makes any comparison more problematic in relation to checking the impact on local service versus the impact on other PCT's services , however this information should be able to be captured from Care First currently by tracking other agencies involvement. Comparing the two cohorts of young people (when available) should then give a more accurate view of the impact on the local CAMHS service however as a longer term solution by sharing the CICOLA information with the named Children In Care Nurse then it will be simpler to track who is open or has been referred to CAMHS following a medical assessment by the Nurse

With regard to tier 4 CAMHS service (secure mental health placements (Chester/ Fairhaven) there have recently been three young people who were placed in Halton by another local authority in a local Residential

placement who were admitted to Tier 4 provision. The Tier 4 provision is only able to be accessed with the specific agreement from a PCT Commissioner and in line with the Responsible Commissioner guidance which means that the placing local authorities PCT meets the costs of the tier 4 provision. This means there is no financial impact on Halton children's services, the service impact is only the crisis presentation usually through Accident and Emergency., with admission to a paediatric ward prior to transfer to T4 provision.

Missing from care – Information has been observed in relation to the numbers of missing from care reports to the Police from March 2010 – February 2011. This data has shown that there were 257 reports from the 14 Private children's homes operating in Halton during the period. These occasions relate to 39 individual young people with 5 young people accounting for a total of 145 missing reports.

One of the major limitations with the data currently is that any report from a children's home is logged as a missing episode with the Police when in effect it could be a late return of a young person. The revised Missing from Home / Care Pan Cheshire Protocol which is due to be launched on 12th September 2011 should address this issue as the categorization will be altered to mean that Police will only track a true period of "missing" This will be instigated following an appropriate risk assessment process being completed by the children's home staff.

Currently Halton commissions a Missing From Home service from Barnardos at a cost of £75k (2011/12). The purpose of the service is offer direct support to any young person in Halton that goes missing. Given the numbers of young people that are placed into Halton by other Local Authorities there will be specific costs associated with the delivery of the Barnardos support service

Police Constabulary research indicates that reports for Missing From Care / Home calls rank within the top 10 of resource requests. The financial figure used generally by Cheshire Police associated to each missing from Care / Home report is £1000 in terms of direct response resource (sourced from Sussex Police report from 2008) ,The true cost when including a multi agency approach (which is often the case) will of course be considerably higher.

The Police also build in crime costs (£18,519 per young person) that are directly linked to any young person that goes missing on more than 8 occasions - For Halton for period March 2010-February 2011 there were 5 young people reported missing on more than 8 occasions resulting in a Police cost related to crime of £92,595 plus the £1000 per occasion of missing

Youth Offending Services – unfortunately the YOS data system is not able to produce a report covering young people who are looked after. However from raw data received from the service there have been a total of

19 young people who have received direct support from the Youth Offending Service between April 2010 to June 2011.

When a young person is placed into Halton who is subject to an order the team “caretakes” the case and oversees the delivery of whichever order the young person has received. For this period there were a variety of orders covering Referral orders (3). Youth rehabilitation orders (12) and Detention training orders (4). The Youth Justice Board undertook some research in relation to the number of hours of support that a “typical medium risk” young person receives in relation to some of the specific orders - they are as follows

Type of order	Approximate number of hours of support	Numbers of CICOLA cases since April 2010	Potential cost of direct support based on hourly rate of £13-66/hour (mid scale) for 14 month period (YOS Officer mid rate)
Detention training order	60-72 hours	4	£3278-40 to £3934-08
Youth rehabilitation order	82-173 hours	12	£13441-44 to £28358-16
Referral order	70-106 hours	3	£2868-60 to £4343-88

N.B These costs are reduced by 15% if the total support is undertaken by a YOS Support worker instead of an Officer - *In* reality the support package generally is a combination of both workers at different times. The costs above have been maintained as some cases require managerial oversight by a Senior Practitioner at a higher hourly cost

Currently there are 2 Halton young people who are being “caretaken” by other YOS teams (1 Sefton and 1 Telford)

Impact on housing – further work would need to be undertaken in relation to the numbers of young people that present with a housing need who have previously been placed into Halton by another local authority. This work would have to be undertaken with Housing Options

Safeguarding - it is planned that work is completed with Haltons LADO (meeting arranged for early September) so that greater understanding of the number of allegations that are referred in to Halton relating to young people placed within local providers operating in the private sector. This information will then be able to be worked up into an approximate financial cost related to the number of referrals that lead to a strategy meeting

Speech And Language Service - data has been able to be obtained from the service – this indicates that there were 3 young people (0-7yrs) and 1 young person (9yrs plus) who accessed the service from July 2010 to date. As part of the current contractual arrangements with the council and the PCT this data is not collected and so has meant a manual trawl to track basic information.

Police involvement - Using the current data available we have looked through Police data to look at the amount and type of police contact there has been relating to the Residential children's homes other than that directly linked to missing from care. There have been 36 separate pieces of intelligence for 16 individuals over the past 12 months mostly around anti-social behaviour and there have also been 12 arrests for 7 individuals placed within Halton. –Further information would need to be observed in relation to the specifics of the types of offences / severity.

In terms of other direct associated costs we have looked at the impact of ABC's (Acceptable Behaviour Contracts as well as ASBO' in relation to the young people placed into Halton. For the past 12 months there have not been any ABC's or ASBO's issued to young people who have been placed into Halton by other local authorities.

4.0 POLICY IMPLICATIONS

There are no policy implications

5.0 OTHER IMPLICATIONS

No other implications

6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

6.1 Children and Young People in Halton

There needs to be further work undertaken to identify the impact of CICOLA's on Children's Services within Halton.

6.2 Employment, Learning and Skills in Halton

There needs to be further work undertaken to identify the impact of CICOLA's on future Employment and Learning Services within Halton.

6.3 A Healthy Halton

There needs to be further work undertaken to identify the impact of CICOLA's on Health Services within Halton.

6.4 A Safer Halton

There needs to be further work undertaken to identify the impact of CICOLA's on Criminal Justice Services within Halton.

6.5 Halton's Urban Renewal

There needs to be further work undertaken to identify the impact of CICOLA's on future housing demands within Halton.

7.0 RISK ANALYSIS

A risk analysis will need to be undertaken as apart of the ongoing work around CICOLA's

8.0 EQUALITY AND DIVERSITY ISSUES

The nature of this work is to support equality and diversity

9.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

None under the meaning of the Act

REPORT TO:	Safer Halton Policy & Performance Board
DATE:	15 November 2011
REPORTING OFFICER:	Strategic Director, Communities
SUBJECT:	Dignity Update
WARD(S)	Borough-wide

1.0 **PURPOSE OF THE REPORT**

1.1 To provide an update on dignity progress to date.

2.0 **RECOMMENDATION: That the Dignity update report be noted.**

3.0 **SUPPORTING INFORMATION**

3.1 Providing dignity is a key safeguarding matter and this report highlights what has been done to promote and protect people in the Borough. A fundamental element within this has involved the strengthening of the human rights based approach to Health and Social Care.

A partnership approach has been adopted and encompassed all organisations who work with vulnerable adults, including:

- Local Authority
- Halton & St Helens NHS
- Bridgewater Community Healthcare NHS
- Warrington and Halton Hospitals NHS trust
- St Helens and Knowsley Hospitals NHS Trust
- 5 Boroughs Partnership Foundation NHS Trust
- Independent Providers
- Voluntary Sector
- Community Sector

A wider network has been established to encourage organisations, groups and individuals to promote and encourage people to address the rights of individuals.

3.2 The following therefore provides some examples of how we are approaching issues surrounding dignity :

- The Equality and Human Rights Commission undertook a homecare inquiry of older people and their human rights. The Commission were very impressed with Halton's approach to dignity and human rights by having a dedicated Co-ordinator working across health and social care. They selected Halton as an exemplar of best practice for their report due to be issued in November '11.
- The Co-ordinator wrote the ADASS presidents' response to the

recent Dignity Commission consultation and is now due to be interviewed for a one-page article on her role in Community Care.

- The Co-ordinator produced a summary learning template report from the Health Ombudsman's Care and Compassion Report which has been issued across the North West, again as an example of good practice.
- The Co-ordinator now Chairs the North West Dignity Leads Network and is also a member of the National Dignity Council helping to drive forward the agenda across the country.
- All 3 hospitals now have Senior Matrons (dignity leads) and are committed to attending Halton Dignity Champions' Network.
- The Network membership has increased since its' introduction in 2008 with 11 members, in 2009 = 19 and in 2010/11 increased to 30+ members across the multi-agencies.
- Awareness raising has proved successful in ensuring all agencies are fully engaged. The number of people signed up as dignity champions has increased over the past 2 years. All providers and Network members have signed up to Halton's Dignity Charter.
- The Dignity Issues Log maintained by the Co-ordinator evidences the improvements in awareness and resulting improvements in practice.
- Improvements in direct care provision have also been demonstrated with providers undertaking audits, for example Local Solutions completed a dignity and nutrition audit.
- Halton's Dignity Action Plan has been developed and implementation is progressing well. The Co-ordinator is working proactively with Network members to monitor improvements in care across the whole system.
- 2 Halton Dignity Matters events have taken place to raise awareness of dignity and consult with local residents to help improve quality. Reports from both events were published. The next event is planned for 24 November '11.
- Halton's Dignity Best Practice Pack including 25+ case studies evidencing improvements in dignity was published locally and on the Dignity website.
- Whole-system monitoring information/system across multi-agency partners introduced to improve outcomes from learning, quality, and identify difference/trends.

3.3 Future work plans include:

- The launch of 3 Dignity E-learning programmes which will deliver dignity training whole-system in context of Human Rights legislation
- Strengthening dignity links with prevention and early intervention agenda/priorities in practice to prevent dignity issues, poor practice/quality occurring
- Work more closely with the Acute Hospital Trusts using real-life examples from Dignity Issues Log to improve care experiences
- Strengthening links with GP Practices for the transfer of Community Health Services to Local Authority and commissioning responsibility moving over to GP Practices
- Improve service quality, disseminate learning and good practice by developing work with:
 - Independent forums - engaging service users/residents/ carers/families
 - Peer support via Practitioner Network
 - Advocacy services
- Continued local awareness raising and publicity to progress work commenced in raising public awareness of dignity and complaints procedures

4.0 **POLICY IMPLICATIONS**

4.1 The development and modernisation of older peoples' and all adults' services supports the council's commitment to provide appropriate, flexible care and support for older people, improving their choices, improving health and avoiding admission to long-term care. These changes will be supported through Halton's Dignity Champions' Network which is a multi-agency group responsible for driving forward the Dignity in Care campaign ensuring that policies include dignity which becomes embedded in practice.

The development will also enhance the local transformation agenda ensuring personalisation will be supporting the values contained within the dignity in care campaign.

5.0 **OTHER/FINANCIAL IMPLICATIONS**

5.1 The Coordinators post is part funded through NHS and Council resources.

6.0

IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

6.1

Children & Young People in Halton

None identified.

6.2

Employment, Learning & Skills in Halton

None identified

6.3 **A Healthy Halton**

We continue to have a positive approach to dignity working across the health and social care system in Halton. Amongst other things this will enable people to be treated as individuals by offering a personalised service thus maintaining a maximum level of independence, choice and control over their lives.

6.4 **A Safer Halton**

By ensuring we continue to invest in the Dignity Campaign we will continue to have a positive impact on the key challenges in this area for example, acting to alleviate people's feelings of isolation and loneliness, having a zero tolerance against all forms of abuse and ensuring people feel able to complain without fear of retribution.

6.5 **Environment and Regeneration in Halton**

None identified.

7.0 **RISK ANALYSIS**

7.1 Failure to continue improving service provision may affect our CQC performance rating as measurement of users' experience of being treated with respect and dignity in their Health and Social Care which has become increasingly seen as central to the maintenance of high-quality care.

8.0 **EQUALITY AND DIVERSITY ISSUES**

8.1 The work in progress demonstrate that services to adults and older people across the borough are intolerant of indignity, age discrimination, promoting equality and diversity in services delivered.

9.0 **LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972**

None under the meaning of the Act

REPORT TO: Safer Policy & Performance Board
DATE: 15 November 2011
REPORTING OFFICER: Strategic Director, Communities
SUBJECT: Safeguarding Adults
WARDS: All

1.0 **PURPOSE OF REPORT**

1.1 To update the Board on key issues and progression of the agenda for Safeguarding Vulnerable Adults.

2.0 **RECOMMENDATION: That the Board notes the contents of the report.**

3.0 **SUPPORTING INFORMATION**

3.1 Most actions arising from the plan that was developed following the **Care Quality Commission inspection of Halton Borough Council's Adult Social Care** in September 2010 have been completed. The action plan has been monitored by the Safeguarding Adults Board.

3.2 **Events** were held locally on 5th October, focusing on **Hate Crime and Hate Incidents**. More than 120 people attended the two half day events, which were organised jointly by the Safeguarding Adults Board, and Safeguarding Children Board and the Safer Halton Partnership.

3.3 Delegates attending were brought together to learn to recognise risk factors that give rise to these incidents, learn the difference between hate incidents and hate crimes, discuss real case studies and the impact these have on the victims. Attendees also learned how to report these incidents and what support is available for the victims.

3.4 The sessions also covered the issue of elder harassment which whilst not one of the Home Office categories for hate crime is an area of rising concern and would be dealt with via safeguarding methods.

3.5 A hate incident is any non-crime incident which is perceived, by the victim or any other person, to be motivated by hostility or prejudice, whereas a hate crime has a similar definition but which constitutes a criminal offence. It can be disability-related hate, race hate, faith hate, homophobic hate or transphobic hate. The crime can take the form of physical attacks, threats of attack (including offensive letters, telephone calls or online activity) or verbal abuse or insults.

Speakers at the one-day event included Bernard Byrne from Merseyside and Cheshire Crown Prosecution Service who leads on Hate Crime, and

two representatives from Cheshire Police, Chief Inspector Beverley Raistrick who leads on Diversity for the force, and Deborah Arden who provides the hate crime reporting centre training.

3.6 Delegates attending the event were asked to make an undertaking to take one action, after attending. Their responses are given in Appendix 1.

3.7 A **marketing plan** has been agreed for 2011-12, which aims to raise awareness of Adult Safeguarding and ensure people know what to do when they have concerns. The plan includes the following advertising schedule:

- Press
Weekly News Quarter Page Advert October to March
Inside Halton Magazine half page advert December & March
- Transport
6 Branded Taxis to run for 3 months commencing November
- Internal
InTouch HBC staff magazine regular advert/article
Intranet and internal communication regular updates
Regular website updates
Wage slip advert where possible
Account officer will explore any other areas / publications which the campaign can be promoted on an ongoing basis
- Print & Distribution
Reprint of leaflets and posters and use existing stocks for further distribution around the communities and partner organisations.

3.8 **Cost free opportunities for promoting awareness** are taken where possible, for example:

- **Partners** such as Cheshire Constabulary and NHS Trusts are asked to assist in the campaign by displaying posters / leaflets in their workplaces and via their staff newsletters
- An **information stand was provided at the GP consortium Protected Learning Time event** in September 2011 and presentation slot will be sought at future events.
- Free of charge adverts at **GP surgeries, walk in centres and hospitals with display screens.**

3.9 Work is being undertaken which aims to incorporate the recently developed Safeguarding Adults **Competency Framework** into HBC processes including Employee Development Review and Supervision, to encourage its implementation on a cross-directorate basis.

3.10 A multi-agency **Safeguarding Adults Induction Booklet** intended for all new employees has been drafted and will be disseminated widely and recommended to partner agencies, on completion.

3.11 **HBC's Safer Recruitment training course**, available to managers with

responsibility to appoint to positions in contact with vulnerable adults, is under review. Safer recruitment principles and practice are already embedded in the existing course modules, but the content is being developed to help raise awareness of the importance of Adult Safeguarding, especially for those who have infrequent contact with 'vulnerable adults'.

3.12 In May this year **Panorama** showed an investigative programme that highlighted the abuse of people with learning disabilities in Winterbourne View, an NHS assessment and treatment residential service. As a consequence, **Winterbourne View** was closed.

3.13 The Department of Health has recently (6th October) asked all Primary Care Trusts (PCTs) in England to complete a review of similar NHS funded placements and the information is then to be returned to Strategic Health Authorities (SHAs) by 30th November 2011. Senior Managers in the Communities Directorate are working closely with the PCT to ensure that all service users (especially those placed out of Borough) are appropriately placed and that robust review processes are undertaken.

3.14 **Halton Speak Out** (self-advocacy organisation working with people with learning disabilities) held an event in September 2011 around the **Panorama programme about Winterbourne View/Castlebeck**.

4.0 **POLICY, LEGAL AND FINANCIAL IMPLICATIONS**

4.1 There are no policy, legal or financial implications in noting and commenting on this report.

4.2 All agencies retain their separate statutory responsibilities in respect of safeguarding adults, whilst Halton Borough Council, through its Communities Directorate, fulfils its responsibility for coordination of the arrangements. These arrangements are in accordance with 'No Secrets' (DH 2000) national policy guidance and Local Authority Circular (2000) 7/Health Service Circular 2000/007.

5.0 **IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

5.1 **Children & Young People in Halton**

Safeguarding Adults Board (SAB) membership includes a Manager from the Children and Enterprise Directorate, as a link to the Local Safeguarding Children Board.

Halton Safeguarding Children Board membership includes adult social care representation.

Joint protocols exist between Council services for adults and children.

The SAB chair and sub-group chairs meet regularly and will ensure a

strong interface between, for example, Safeguarding Adults, Safeguarding Children, Domestic Abuse, Hate Crime, Community Safety, Personalisation, Mental Capacity & Deprivation of Liberty Safeguards.

5.2 Employment, Learning & Skills in Halton

None identified.

5.3 A Healthy Halton

The safeguarding of adults whose circumstances make them vulnerable to abuse is fundamental to their health and well-being. People are likely to be more vulnerable when they experience ill-health.

5.4 A Safer Halton

The effectiveness of Safeguarding Adults arrangements is fundamental to making Halton a safe place of residence for adults whose circumstances make them vulnerable to abuse.

5.5 Halton's Urban Renewal

None identified.

6.0 RISK ANALYSIS

6.1 Failure to address a range of Safeguarding issues could expose individuals to abuse and leave the Council vulnerable to complaint, criticism and potential litigation.

7.0 EQUALITY AND DIVERSITY ISSUES

7.1 It is essential that the Council addresses issues of equality, in particular those regarding age, disability, gender, sexuality, race, culture and religious belief, when considering its safeguarding policies and plans. Policies and procedures relating to Safeguarding Adults are impact assessed with regard to equality.

8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

None under the meaning of the Act

APPNDIX 1 Hate Crime Event Pledge Wall Comments (verbatim)

• ***Within my organisation – 8 comments***

- To go back and address this issue with the young people that I work with within the youth offending team and talk to colleagues
- Feedback to my work team and seek more training
- Will invite you in to play DVD to LHT staff and pass what I have on to housing staff to ensure we report and provide support.
- I'm a school gov. will ask what is being done with young people
- Brief at team meeting
- Ask for briefing session and DVD at my team meeting
- Broader safeguarding training to include hate crime sessions
- Share what has been learnt from conference with team

• ***Raising Awareness – 7 comments***

- Possible community project
- Raise my own awareness of hate crime
- Tell others
- Raise awareness
- Spread the word
- Share the knowledge
- Discuss at Halton Disability forum

• ***Encourage Reporting – 4 comments***

- Encourage people in community to report hate crime and inform people where to report
- Encourage people to report hate crime
- Increase confidence in reporting to police
- Share knowledge of reporting centre to service users

• ***Miscellaneous – 3 comments***

- Re-evaluate some safeguarding reports as hate incidents. Will review in future. – confidence in reporting.
- Need access for deaf / hdh people
- I will audit provisions referrals

REPORT TO: Safer Halton Policy and Performance Board

DATE: 15th November 2011

REPORTING OFFICER: Strategic Director, Communities

SUBJECT: Community Safety Review

WARDS: All

1.0 Purpose of the Report

1.1 To inform the Safer Halton Policy and Performance Board of the terms of reference and timescale for the review of community safety.

2.0 Recommendations

Safer Halton Policy and Performance Board members are asked to note the terms of reference and to receive a final report when the review is complete

3.0 Overview

3.1 Halton Community Safety team is a combined Police and Council partnership team that reports to the Safer Halton Partnership and has been traditionally funded over recent years through some mainstream funding from Police, Partners and the Council but primarily by government grants given on a year to year basis. The team has grown over a period of years but due to financial cuts was slightly reduced in size during the last financial year. The current economic climate and cessation of government grants for the next financial year dictate that the team cannot continue in its present format without an injection of funding to address the anticipated shortfall.

3.2 Rather than simply reduce the team in size again it has been agreed to safety, which is being jointly led by the police and the council. These review the current and future activities and structure of the team in order to be ready for 2012-13. Terms of reference for the review of community are set out in Appendix 1. To help inform this review, the views of members and other stakeholders will be sought.

4.0 POLICY IMPLICATIONS

The policy implications of the review relate primarily to the Safer Halton priority as set out below, however this is a cross cutting work area which has wider implications on other areas of council business.

5.0 OTHER IMPLICATIONS

5.1 If community safety is to continue then it is likely that mainstream funding will be required both from the council and other partners to make up the shortfall in costs. Further information on costs will come from the review process.

6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

6.1 Children and Young People in Halton

The work of the Community Safety Team links very closely with that of the council's Children's' and Enterprise Directorate and the Youth Offending Team. They provide a valuable role in addressing anti social behaviour and promoting positive behaviour by young people.

6.2 Employment, Learning and Skills in Halton

The Community Safety Team work closely with the probation service and YOT, supporting offenders to change their behaviour and to access training and employment opportunities.

6.3 A Healthy Halton

Addressing anti-social behaviour and crime is the key function of the Community Safety Team and without this work it is likely that both will increase having a significant impact on resident's health

6.4 A Safer Halton

Should funding for community safety no longer be available, there will be an impact on crime and anti-social behaviour with both likely to rise, having a negative impact on residents quality of life.

6.5 Environment and Regeneration

If anti-social behaviour and crime are not fully addressed in Halton this is likely to lead to a deterioration in the quality of the environment and a corresponding reduction in confidence of the public and business in the borough.

7.0 RISK ANALYSIS

None identified.

8.0 EQUALITY AND DIVERSITY ISSUES

None identified.

9.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

There are no background papers under the meaning of the Act

APPENDIX 1

PROJECT TERMS OF REFERENCE

Project Title: Review of Halton Community Safety Team

Mandated by: Chief Superintendent Richard Strachan – Cheshire Constabulary and David Parr, Chief Executive – Halton Borough Council

Background:

Halton Community Safety team is a combined Police and Council partnership team that reports to the Safer Halton Partnership and has been traditionally funded over recent years through some mainstream funding from Police, Partners and the Council but primarily by government grants given on a year to year basis. The team has grown over a period of years but due to financial cuts was slightly reduced in size during the last financial year. The current economic climate and cessation of government grants for the next financial year dictate that the team cannot continue in its present format without an injection of funding to address the anticipated shortfall. Rather than simply reduce the team in size again it has been agreed to review the current and future activities and structure of the team in order to be ready for 2012-13.

Project Brief:

The task of the project team is to:

- Identify the priority community safety outcomes for 2012-13 onwards having regard to the JSNA ,the Halton Sustainable Communities Strategy and intelligence & data
- Define the role of the community safety team (CST) in delivering the priority community safety outcomes for 2012-13 onwards Identify the demand for the services from public and all partner agencies on the CST and how this demand can be met
- Identify the activities that provide value in achieving the priority community safety outcomes for 2012-13 onwards
- Identify the purpose of the CST, is it a delivery or enabling organisation,
- Identify how other partner organisations, third sector bodies and the general public can assist and support in the identification and delivery of the priority community safety outcomes for 2012-13 onwards
- Make recommendation on the structure and staffing of the CST and how it can most efficiently and effectively operate in contributing to the delivery of priority community safety outcomes for 2012-13 onwards

To assist with this work the baseline current main strands of work for the community safety team are;

- ❖ reducing anti-social behaviour,
- ❖ reducing alcohol harm,
- ❖ integrated offender management,

- ❖ safer schools,
- ❖ hate crime and gypsy-traveller issues,
- ❖ crime reduction.

(A detailed breakdown of the activities within those strands is available).

The project team should take cognisance of:-

- 1) Strategic aims and objectives of the Safer Halton Partnership within Halton's Sustainable Community Strategy 2011-26
- 2) Legislative obligations under the Crime and Disorder Act
- 3) Review of the death of David Askew in GMP area and the subsequent recommendations
- 4) Forthcoming changes across the Sub-Region to the ASB tools and community triggers
- 5) Cheshire Constabulary transforming policing principles and of addressing root causes to problems
- 6) Delivery of domestic violence services in Halton
- 7) Opportunities to share resources with other partnerships or agencies.

Project Oversight:

The project oversight and day to day decision making will be conducted by Superintendent Sarah Boycott, Cheshire Constabulary and Mr Dwayne Johnson, Strategic Director Adults & Community, Halton Borough Council. Final recommendations will be presented to the Joint Chairs of the Safer Halton Partnership prior to any circulation to the board for final agreement of the team structure and funding.

Project Team:

The project team will consist of full time commitment of Mr Mark Antrobus, Cheshire Constabulary and Mr Paul McWade, Halton Borough Council.

Timescales:

The project is anticipated to start from Monday 10th October 2011 with the review being conducted during the following 6 weeks. At the conclusion of the review an options paper will be presented to the chairs of the SHP for agreement in November 2011. After the structures and funding for the proposed community safety team are agreed – detailed processes will be produced by the existing community safety team to reflect the new service delivery and structure. Go live for the new team being April 2012.

Assumptions:

The project team should not be constrained by the current availability or lack of availability of central government / mainstream funding whilst drawing up its recommendations. However, cognisance must be given to the current financial landscape to identify financially viable options.

The project team should not be constrained by the current structure, format or operating practices that exist within the Partnership and work streams.

The project team will present recommendations and savings/costs for the proposed community safety team.

The project team will be dedicated to the project for the 6 week review period.

Deliverables:

At the end of the review period the project team will present an options paper covering the role and structure of the proposed CST and associated outline staffing and operating costs together with recommendations for the Safer Halton Partnership chairs to consider.

SAFER HALTON PARTNERSHIP FUNDING OF STAFF 2011/12 TO 2013/14

<u>Funding Stream</u>	<u>Staff No</u>	2011/12 £	2012/13 £	2013/14 £
Police Maintream Budget	11.5	541,400	541,400	541,400
Halton BC Mainstream Budget 2/3rds, Police Mainstream Budget1/3rd	1	45,000	45,000	45,000
Halton BC Mainstream Budgets	2.5	105,000	105,000	105,000
PCT	1	32,500	32,500	32,500
LPSA 2 : Police Community Support Officers	13	390,000	390,000	390,000
SSCF Grant 2011/12, Partial LPSA 2 funding for 2012/13 only	2.5	62,500	62,500	62,500
Priorities Fund : Area Forum	1	42,000	42,000	42,000
SSCF and WNF	1	40,000	40,000	40,000
SSCF and Criminal Justice grants for 2011-12	1	50,000	50,000	50,000
	34.5	1,308,400	1,308,400	1,308,400
N.B. - assumes that mainstream posts will remain the same		1,308,400	865,900	723,900
		0	442,500	584,500

Funding Streams

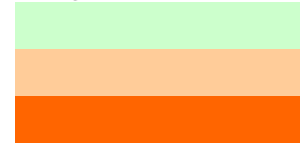
LPSA 2 = Local Public Sector Agreement. Funding finishes after 2011/12, although £142,000 is programmed to be carried forward and available for 2012/13 only.

SSCF Grant = Stronger & Safer Communities Grant paid by the Home Office. Funding finishes after 2011/12 for Community Safety schemes.

WNF = Working Neighbourhoods Fund. Funding finishes after 2011/12.

Priorities Fund. Funding beyond 2011/12 has yet to be determined.

Key:



Confirmed or probable funding
 Partial funding available
 No funding identified

REPORT TO: Safer Policy and Performance Board

DATE: 8th November 2011

REPORTING OFFICER: Strategic Director, Policy & Resources

SUBJECT: Business Planning 2012-15

WARDS: Boroughwide

1.0 PURPOSE OF THE REPORT

1.1 To offer a timely opportunity for Members to contribute to the development of Directorate Business Plans for the coming financial year.

2.0 RECOMMENDATION

The Board indicates priority areas for service development and improvement over the next 3 years.

3.0 SUPPORTING INFORMATION

3.1 Each Directorate of the Council is required to develop a medium-term business plan, in parallel with the budget, that is subject to annual review and refresh. The process of developing such plans for the period 2012-2015 is just beginning.

3.2 At this stage members are invited to identify a small number of priorities for development or improvement (possibly 3-5) that they would like to see reflected within those plans. Suggested proposals would include:

- Safeguarding & Dignity
- Review of Community Safety Team
- Review of Domestic Violence Services

Strategic Directors will then develop draft plans which will be available for consideration by Policy and Performance Boards early in the New Year.

3.3 Service Objectives and Performance Indicators and targets will be developed by each Department and this information will be included within Appendices to the Directorate Plan.

3.4 These Departmental objectives and measures will form the basis of the quarterly performance monitoring received by the Board during the year. It is proposed that this Departmental information will be reorganised by priority in line with the new performance framework from 2012/13.

3.5 It is important that Members have the opportunity to provide input at this developmental stage of the planning process, particularly given the

anticipated funding announcements, to ensure that limited resources may be aligned to local priorities.

- 3.6 It should be noted that plans can only be finalised once budget decisions have been confirmed in March and that some target information may need to be reviewed as a result of final outturn data becoming available post March 2012.
- 3.7 The timeframe for plan preparation, development and endorsement is as follows:

	Information / Purpose	Timeframe / Agenda on Deposit
PPB	Discussion with relevant Operational / Strategic Directors concerning emerging issues, proposed priorities etc.	November 2011 PPB round
Directorate SMT's	To receive and endorse advanced drafts of Directorate Plans	SMT dates to be agreed with all Strategic Directors
Corporate Management Team	To receive and comment upon / endorse advanced drafts of Directorate Plans	By Mid December 2011
PPB's	Advanced draft plans including details of relevant departmental service objectives/milestones and performance indicators	January PPB Cycle
Executive Board	To receive advanced drafts of Directorate Plans	9th February 2012
Full Council	To receive advanced drafts of Directorate Plans	7th March 2012

4.0 POLICY IMPLICATIONS

- 4.1 Business Plans form a key part of the Council's policy framework.
- 4.2 Elected member engagement would be consistent with the new "Best value guidance", announced in September 2011, to consult with the representatives of a wide range of local persons.
- 4.3 Plans also need to reflect known and anticipated legislative changes.

5.0 OTHER IMPLICATIONS

- 5.1 Directorate Plans will identify resource implications.

6.0 IMPLICATIONS FOR THE COUNCILS PRIORITIES

- 6.1 The business planning process is the means by which we ensure that the six corporate priorities are built into our business plans and priorities, and thence cascaded down into team plans and individual action plans.
- 6.2 From 2012/13 it is proposed that with the introduction of the new performance framework Departmental Reports now be available to members via the intranet. Also priority based reports for each respective Policy & Performance Board be introduced, containing details stated within the Appendices of the Directorate Business plans.

7.0 RISK ANALYSIS

- 7.1 Risk Assessment will continue to form an integral element of Directorate Plan development. This report mitigates the risk of Members not being involved in setting service delivery objectives.

8.0 EQUALITY AND DIVERSITY ISSUES

- 8.1 Those high priority actions that result from Impact Review and Assessment will be included within Directorate Plans and will continue to be monitored through Departmental Performance Monitoring Reports.

9.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

There are no relevant background documents to this report